

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA

\* \* \*

ZEIDY M. PONCE CONEJO,

Plaintiff,

v.

CAROLYN W. COLVIN, Acting Commissioner  
of Social Security,

Defendant.

Case No. 2:14-cv-01557-GMN-PAL

ORDER

(IFP App – Dkt. #1)

Plaintiff Zeidy M. Ponce Conejo has requested authority pursuant to 28 U.S.C. § 1915 to proceed in forma pauperis and submitted a Complaint (Dkt. #1). This proceeding was referred to this court by Local Rule IB 1-9.

**I. In Forma Pauperis Application**

Plaintiff has submitted the affidavit required by § 1915(a) showing an inability to prepay fees and costs or give security for them. Accordingly, the request to proceed in forma pauperis will be granted pursuant to 28 U.S.C. § 1915(a). The court will now review Plaintiff's Complaint.

**II. Screening the Complaint**

Upon granting a request to proceed in forma pauperis, a court must additionally screen a complaint pursuant to § 1915(a). Federal courts are given the authority dismiss a case if the action is legally "frivolous or malicious," fails to state a claim upon which relief may be granted, or seeks monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915(e)(2). When a court dismisses a complaint under § 1915(a), the plaintiff should be given leave to amend the complaint with directions as to curing its deficiencies, unless it is clear from the face of the complaint that the deficiencies could not be cured by amendment. *See Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).

1 Rule 12(b)(6) of the Federal Rules of Civil Procedure provides for dismissal of a  
2 complaint for failure to state a claim upon which relief can be granted. Review under Rule  
3 12(b)(6) is essentially a ruling on a question of law. *North Star Intern. v. Arizona Corp.*  
4 *Comm’n*, 720 F.2d 578, 580 (9th Cir. 1983). In considering whether a plaintiff has stated a claim  
5 upon which relief can be granted, all material allegations in the complaint are accepted as true  
6 and are to be construed in the light most favorable to the plaintiff. *Russell v. Landrieu*, 621 F.2d  
7 1037, 1039 (9th Cir. 1980). Allegations of a pro se complaint are held to less stringent standards  
8 than formal pleading drafted by lawyers. *Haines v. Kerner*, 404 U.S. 519, 520 (1972) (per  
9 curiam).

10 Plaintiff’s Complaint challenges a decision by the Social Security Administration  
11 (“SSA”) denying Plaintiff benefits under Title II of the Social Security Act. Before Plaintiff can  
12 sue the SSA in federal court, he must exhaust his administrative remedies. 42 U.S.C. § 405(g).  
13 *See Bass v. Social Sec. Admin.*, 872 F.2d 832, 833 (9th Cir. 1989) (per curiam) (“Section 405(g)  
14 provides that a civil action may be brought only after (1) the claimant has been party to a hearing  
15 held by the Secretary, and (2) the Secretary has made a final decision on the claim”). Generally,  
16 if the SSA denies a claimant’s application for disability benefits, he can request reconsideration  
17 of the decision. If the claim is denied at the reconsideration level, a claimant may request a  
18 hearing before an Administrative Law Judge (“ALJ”). If the ALJ denies the claim, a claimant  
19 may request review of the decision by the Appeals Council. If the Appeals Council declines to  
20 review the ALJ’s decision, a claimant may then request review by the United States District  
21 Court. *See generally* 20 C.F.R. §§ 404, 416. Plaintiff alleges that on August 5, 2014, the  
22 Appeals Council denied Plaintiff’s request for review, and the ALJ’s decision became the final  
23 decision of the Commissioner. Thus, it appears Plaintiff has exhausted the administrative  
24 remedies.

25 Once Plaintiff has exhausted his administrative remedies, he or she can obtain review of  
26 an SSA decision denying benefits by commencing a civil action within sixty days after notice of  
27 a final decision. *Id.* An action for judicial review of a determination by the SSA must be  
28 brought in a District Court of the United States for the judicial district in which the Plaintiff

1 resides. *Id.* The Complaint should state the nature of Plaintiff's disability, when Plaintiff claims  
2 he became disabled, and when and how he exhausted his administrative remedies. It should also  
3 contain a plain, short, and concise statement identifying the nature of Plaintiff's disagreement  
4 with the determination made by the Social Security Administration and show that Plaintiff is  
5 entitled to relief. A district court can affirm, modify, reverse, or remand a decision if Plaintiff  
6 has exhausted his administrative remedies and timely filed a civil action. However, judicial  
7 review of the Commissioner's decision to deny benefits is limited to determining: (a) whether  
8 there is substantial evidence in the record as a whole to support the findings of the  
9 Commissioner; and (b) whether the correct legal standards were applied. *Morgan v.*  
10 *Commissioner of the Social Security Adm.*, 169 F.3d 595, 599 (9th Cir. 1999).

11 Plaintiff's Complaint seeks judicial review of the Commissioner's decision denying  
12 Plaintiff benefits and requests the court reverse that decision, or alternatively, remand this matter  
13 for a new hearing. Plaintiff contends there is not substantial medical or vocational evidence in  
14 the record to support: (a) the legal conclusion he is not disabled within the meaning of the Social  
15 Security Act; or (b) the Commissioner's finding that Plaintiff could perform substantial gainful  
16 activity. He asserts that the record supports a finding that Plaintiff is disabled and has been  
17 continuously disabled at all relevant times. Finally, Plaintiff alleges new evidence exists that  
18 warrants a remand of this matter for further proceedings. Accordingly, Plaintiff has stated a  
19 claim for initial screening purposes under 28 U.S.C. § 1915.

20 Based on the foregoing,

21 **IT IS ORDERED** that:

- 22 1. Plaintiff's request to proceed in forma pauperis is GRANTED. Plaintiff shall not  
23 be required to pay the filing fee of four hundred dollars.
- 24 2. Plaintiff is permitted to maintain this action to conclusion without the necessity of  
25 prepayment of any additional fees or costs or the giving of a security therefor.  
26 This Order granting leave to proceed in forma pauperis shall not extend to the  
27 issuance of subpoenas at government expense.
- 28 3. The Clerk of Court shall file the Complaint.

